

Message Text

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ACTION IO-10

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USUN NEW YORK 556

USMISSION GENEVA

/AMEMBASSY PARIS 305

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AMEMBASSY VIENNA

AMEMBASSY MONTREAL

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ROME FOR FODAG

VIENNA FOR IAEA AND UNIDO

MONTREAL FOR ICAO

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TAGS: EAID, UNDP

SUBJECT: CERP 0008 - EVALUATION OF UN ASSISTANCE PROGRAMS

REF: (A) STATE 064907, 3/22/75; (B) STATE 42239, 3/1/74;

(C) STATE A-6657, 8/11/75

1. MISSION COMMENTS ON QUESTIONS RAISED IN REF A), PARAGRAPH 5
ARE AS FOLLOWS:

(A) ROLE OF UNDP IN UN DEVELOPMENT SYSTEM - RES REP DOES
COORDINATE THOSE UNDP ACTIVITIES AND OTHER UN SYSTEM TECHNICAL
ASSISTANCE WHICH ARE EITHER PARTIALLY OR FULLY FINANCED BY
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UNDP FUNDS. THROUGH PERIODIC MEETINGS OF HEADS OF SPECIALIZED

AGENCIES CHAIRED BY RES REP, LATTER HAS SOME INPUT INTO SPECIALIZED AGENCIES OTHER PROJECTS, HOWEVER THSES AGENCIES STILL OPERATE LARGELY INDEPENDENTLY OF THE UNDP ON THESE PROJECTS. THE RES REP IS APPARENTLY KEPT INFORMED ABOUT ALL SPECIALIZED AGENCY PROJECTS BUT HAS LITTLE DIRECT CONTROL OVER THOSE NOT FINANCED BY THE UNDP. RELATIONS BETWEEN RES REP AND GOP BOTH AT HEADQUARTERS AND FIELD LEVELS SEEM GOOD AS DO THOSE BETWEEN RES REP AND OTHER UN AGENCIES. THERE APPEARS TO BE LITTLE DIRECT COORDINATION OR COMPLIMENTARITY BETWEEN UNDP AND IBRD UNDERTAKINGS, PROBABLY DUE LARGELY TO THE LACK OF PERMANENT IBRD REP IN PERU. UNICEF DOES NOT PARTICIPATE IN THE UNDP PROGRAMMING EXERCISE AND IN GENERAL OPERATES INDEPENDENTLY OF THE UNDP.

(B) COORDINATION OF ALL EXTERNAL TECHNICAL ASSISTANCE - ALL MILTILATERAL AND BILATERAL TECHNICAL ASSISTANCE TO PERU IS COORDINATED BY THE NATIONAL PLANNING INSTITUTE (INP). ALL GOP ENTITIES SEEKING TECHNICAL ASSISTANCE AND ALL EXTERNAL DONOS SUPPLYING TECHNICAL ASSISTANCE INCLUDING SCHOLARSHIPS ARE REQUIRED TO CHANNEL DOCUMENTATION, REQUESTS, ETC., THROUGH THE INP WHICH THEN ASSIGNS PRIORITY TO THE VARIOUS PROJECTS. IN THIS WAY THE INP THEORETICALLY EXERCISES CONTROL OVER ALL TECHNICAL ASSISTANCE PROVIDED PERU, HOWEVER IN ACTUAL PRACTICE IT USUALLY FUNCTIONS MORE AS REVIEWWER OR CLEARING HOUSE FOR TECHNICAL ASSISTANCE PROJECTS. THE UNDP HAS PROVIDED SOME ASSISTANCE TO THE INP RE COORDINATING TECHNICAL ASSISTANCE, HOWEVER THE GOP HAS DISCOURAGED FURTHER EFFORTS OF THE UNDP TO HELP EVALUATE SUCH ASSISTANCE. IN SPECIFIC CASE OF UNDP PROJECTS, ONCE COUNTRY PROGRAM IS APPROVED INDIVIDUAL PROJECTS DO NOT NEED FURTHER FOREIGN OFFICE APPROVAL. THE INP HAS BEEN DELEGATED POWER TO APPROVE THE PROJECTS WHICH IS CONTRARY TO MECHANISM REQUIRED OF OTHER DONORS.

(C) ROLE OF RES REP VIS-A-VIS OTHER UN SYSTEM ACTIVITIES - RES REP DOES ATTEMPT TO COORDINATE DISASTER RELIEF, BUT IN PAST THESE EFFORTS HAVE NOT BEEN TOO SUCCESSFUL ACCORDING TO A MEMBER OF UNDP MISSION HERE DUE TO FACT THAT INDIVIDUAL UN MEMBERS AND AGENCIES AND THE GOP OFTEN WORK INDEPENDENTLY OF UN. ALSO, ADEQUATE SYSTEM FOR PROMPT AND EFFECTIVE UNCLASSIFIED

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DELIVERY OF EMERGENCY SUPPLIES, ETC., NOT YET ESTABLISHED BETWEEN UN ORGANIZATION ITSELF AND ITS MEMBER SINCE CONFUSION AND LONG DELAYS ALWASYS OCCUR WHEN EMERGENCIES ARIES.

(D) COUNTRY PROGRAM REVIEWS - UNDP PERU HAS HELD TWO COUNTRY REVIEWS, IN DECEMBER 1973 AND 1974. ACCORDING TO UNDP SOURCES REVIEWS HAVE BEEN USEFUL IN SPOTTING EXISTING AND

POTENTIAL BOTTLENECKS, HOWEVER SOURCE DID NOT GIVE ANY SPECIFIC EXAMPLES OF DEFECTS REMEDIED AS A RESULT OF THESE RIVEIWS. THESE REVIEWS ARE ALSO USED TO DISCUSS IDEAS FOR NEW PROGRAMS. UNDP SOURCE ADMITTED THAT REIVEWS HAVE NOT BEEN HIGHLY SUCCESSFUL IN RECTIFYING DEFECTIVE PROGRAMS, BUT SAID THAT REIVEWS ARE IMPROVING. RES REP, HOST GOVERNMENT OFFICIALS AND EXECUTING AGENCY PERSONNEL ALL PARTICIPATE IN THESE REVIEWS, WITH THE INP REPRESENTING THE GOP.

(E) APPRAISAL OF PROPOSED PROJECTS - MISSION DIRECTOR HAS MAINTAINED CLOSE TIES WITH RES REP AND PERIODICALLY DISCUSSES PROPOSED UNDP PROJECTS. NO REGUALR REVIEW SYSTEM EXISTS WHEREBY USAID REVIEWS UNDP PROPOSALS.

(F) PROJECT IMPLEMENTATION - UNDP HAS HAD VARYING EXPERIENCE WITH PROJECT IMPLEMENTATION. ON THE UN AND EXECUTING AGENCY SIDE, RECRUITMENT AND EQUIPMENT DELIVERY DELAYS HAVE SLOWED PROJECT IMPLEMENTATON. ON THE HOST COUNTRY SIDE, ORGANIZATIONAL AND BUREAUCRATIC PROBLEMS SUCH AS THE RECENT SPLIT OF THE MINISTRY OF INDUSTRIES AND COMMERCE INTO TWO SEPARATE MINISTRIES, FREQUENT SUDDEN DEPARTURES OF KEY PERSONNEL, AND THE ABSENCE OF TIMELY DIECISION MAKING HAVE OFTEN DELAYED IMPLEMENTATION. ALL DONOR AGENCIES ARE HAVING PROBLEMS IN PROJECT IMPLEMENTATION IN PERU AND THE UNDP EXPERIENCE SEEMS NO WORESE THAN THE OTHERS. RECENT ESPECIALLY SUCCESSFUL PROJECTS INCLUDE: ASSISTANCE TO EPSEP (FISHING MARKETING SERVICES) WHICH HAS SIGNIFICANTLY INCREASED THE CAPACITY OF THAT ENTITY TO ASSIST THE FISHING SECTOR IN STORAGE, PROCESSING AND MARKETING OF PRODUCE; ASSISTANCE TO THE SUPERIOR SCHOOL OF PUBLIC ADMINISTRATION (ESAP) AND THE INP IN PUBLIC ADMINISTRATION WHICH HAS RESULTED IN MUCH IMPROVED PUBLIC ADMINISTRATION COURSES IN ESAP AND CONTRIBUTED TO THE DESIGN OF PERU'S PUBLIC UNCLASSIFIED

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ADMINISTRATION REFORM AND THE CREATION OF THE NATIONAL PUBLIC ADMINISTRATION INSTITUTE (INAP) WHICH IS RESPONSIBLE FOR IMPLEMENTING PUBLIC ADMINISTRATION REFORM IN PERU; AND THEUNDP HOUSING PROJECT WHICH HAS LED TO THE INTRODUCTION OF BETTER AND CHEAPER CONSTRUCTION METHODS AND TECHNIQUES. POOR RECRUITMENT OF EXPERTS BY THE EXECUTING AGENCY (ILO) HAS SUBSTANTIALLY DELAYED THE UNDP'S MINING SCHOOL PROJECT AND THE SCHOOL IS STILL NOT FUNCTIONING AS PLANNED. DUE TO INACTION BY THE ANDEANPACT ON COUNTRY ASSIGNMENS OF PETROCHEMICAL PRODUCT LINES, THE UNDP PROJECT IN THIS FIELD HAS NOT DEVELOPED AS PLANNED. THIS LATTER PROJECT HAS BEEN ELIMINATED. HOST COUNTRY COUNTERPART ANDPERSONNEL CONTRIBUTIONS HAVE NOT BEEN OBSTACLES TO IMPLEMENTATON. NO INFORMATION IS AVAILABLE ON THE EFFECT OF HOUSING OR ALLOWANCES.

(G) PROJECT EVALUATION - TRIPARTITE REVIEW SYSTEM IS BEING IMPLEMENTED WITH PARTICIPATION OF RES REP, INP AND EXECUTING AGENCIES. ACCORDING TO UNDP SOURCE REVIEWS ARE WELCOMED BY THOSE INVOLVED AS OPPORTUNITY STEP BACK AND TAKE A LOOK AT PROJECT, AND PARTICIPATION HAS BEEN GOOD, ALTHOUGH SOME EXECUTING AGENCIES EXPRESSED RELUCTANCE ORIGINALLY. RES REP'S ANNUAL REPORT AND OTHER EVALUATION NOT AVAILABLE.

(H) WOMEN IN DEVELOPMENT - MOST UNDP PROJECTS ARE NEUTRAL WITH RESPECT TO WOMEN IN DEVELOPMENT, ALTHOUGH UNDP SOURCE STATED THAT THEY ARE GIVING INCREASED ATTENTION TO RECRUITMENT OF WOMEN EXPERTS AND TO THE IMPACT OF THEIR PROGRAMS ON WOMEN. IN COOPERATION WITH THE CENTER FOR POPULAR PARTICIPATION OF SINAMOS (PERU'S NATIONAL SYSTEM OF SOCIAL MOBILIZATION) UNDP HAS ON-GOING SUCCESSFUL PROJECT WHICH HAS AS ITS GOAL TO INCREASE THE SOCIAL AND ECONOMIC PARTICIPATION OF PERUVIAN WOMEN IN THE COUNTRY'S REVOLUTION. COURSES ARE BEING GIVEN TO WOMEN ON PRACTICAL SKILLS SUCH AS COOKING, DETS, HOME ECONOMICS, LIBRARY SCIENCE, MASS COMMUNICATION, AS WELL AS IN THE METHODS AND GOALS OF THE PERUVIAN REVOLUTION. THUS FAR THE PROJECT APPEARS TO BE HIGHLY SUCCESSFUL, WITH HIGH INTEREST AND ATTENDANCE OF PERUVIAN WOMEN. SEVERAL WOMEN EXHIBITS HAVE BEEN CONTRACTED BY THE UK 59 0-458:80-53 8, 5#8 049'3:5.
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(I) FOLLOW UP - THE MISSION SUGGESTS THAT UNDP AND EXECUTING AGENCIES BE ENCOURAGED TO CONTINUE AND INCREASE COOPERATION AND COORDINATION WITH OTHER DONORS. MISSION KNOWS OF NO OTHER MATTERS WHICH SHOULD BE TAKEN UP WITH UNDP OR EXECUTING AGENCIES.
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